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Implementation of the Standardized Program Evaluation Protocol (SPEP) in the Florida Department of Juvenile Justice

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SPEP Context

Florida's Department of Juvenile Justice (FDJJ) is part of the larger Juvenile Justice Systems Improvement Project (JJSIP), a grant sponsored by Georgetown University. Three major components work in tandem:

- Comprehensive Strategy
- Structured Decision Making
- Standardized Program Evaluation Protocol (SPEP)



SPEP Context: Comprehensive Strategy

- A continuum of services from universal prevention through residential and aftercare.
- Ensures the appropriate allocation of resources to each level of services along the continuum.
- Ensures the matching of youth to the level of services based on assessed risk and needs (C-PACT, R-PACT, Prevention Assessment Tool).
- Promotes prevention: Targets at-risk youth; prevents youth from becoming delinquent by focusing prevention programs on at-risk youth.
- Incorporates Interventions and Graduated Sanctions: Target delinquent youth;
 Improve the juvenile justice system's response to delinquent offenders within a continuum of treatment and service options and a system of graduated sanctions.



SPEP Context: Structured Decision Making

- Disposition Recommendation Matrix.
- Is a structured decision making tool that assists with matching youth to the appropriate level of service/supervision.
- Is based on a matrix of risk to reoffend (C-PACT) and the presenting offense.
- Consists of graduated sanctions The intensity of services increases as the risk level and offense severity increases.



SPEP Context: Structured Decision Making

- Low-risk offenders remain in the community with minimal supervision.
- Moderate-risk offenders typically placed in more structured community programs, with intensive probation supervision for higher risk youth.
- Residential placement reserved for the highest risk offenders after community-based alternatives have been exhausted.





Florida Department of Juvenile Justice Disposition Recommendation Matrix

(Staff should begin with the least restrictive setting within a particular disposition category. See Structured Decision-Making guidelines.)

Mont Coninus		PACT Risk Level to Reoffend										
Most Serious Presenting Offense	Low Risk to Reoffend	Moderate Risk to Reoffend	Moderate-High Risk to Reoffend	High Risk to Reoffend								
Civil Citation Eligible ¹	Level 1	Level 1	N/A	N/A								
Minor ²	Level 2 or 3a	Level 2 or 3a	Level 2 or 3a-c	Level 3a-c or 4								
Serious ³	Level 2 or 3a	Level 2 or 3a-b	Level 3a-c or 4	Level 3a-c or 4								
Violent ⁴	Level 2 or 3a-b	Level 2, 3a-c, or 4	Level 3a-c, 4, or 5	Level 3a-c, 4, or 5								

^{1 -} Eligibility for civil citation is outlined in F.S. 985.12. Youth deemed ineligible for civil citation (based on community standards) should be reviewed under the "Minor" offense category based on the PACT risk level to reoffend.

Level 1 – Alternatives to Arrest Level 2 – Diversion & Non-DJJ Probation

Level 3 - Community Supervision Level 4 - Non-Secure Residential Commitment

(3a) – Probation Supervision Level 5 – Secure Residential Commitment (High & Maximum Risk Programs)

(3b) - Probation Enhancement Services (ART, LifeSkills, etc.)

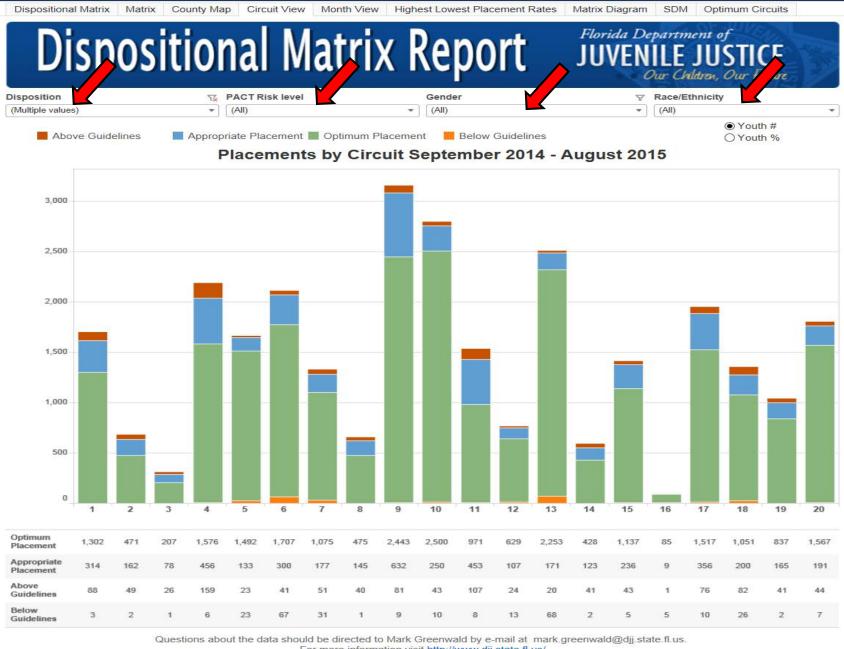
(3c) - Day Treatment, MST, FFT, Minimum Risk Commitment



^{2 -} All misdemeanor offenses.

^{3 -} Felony offenses that do not include violence.

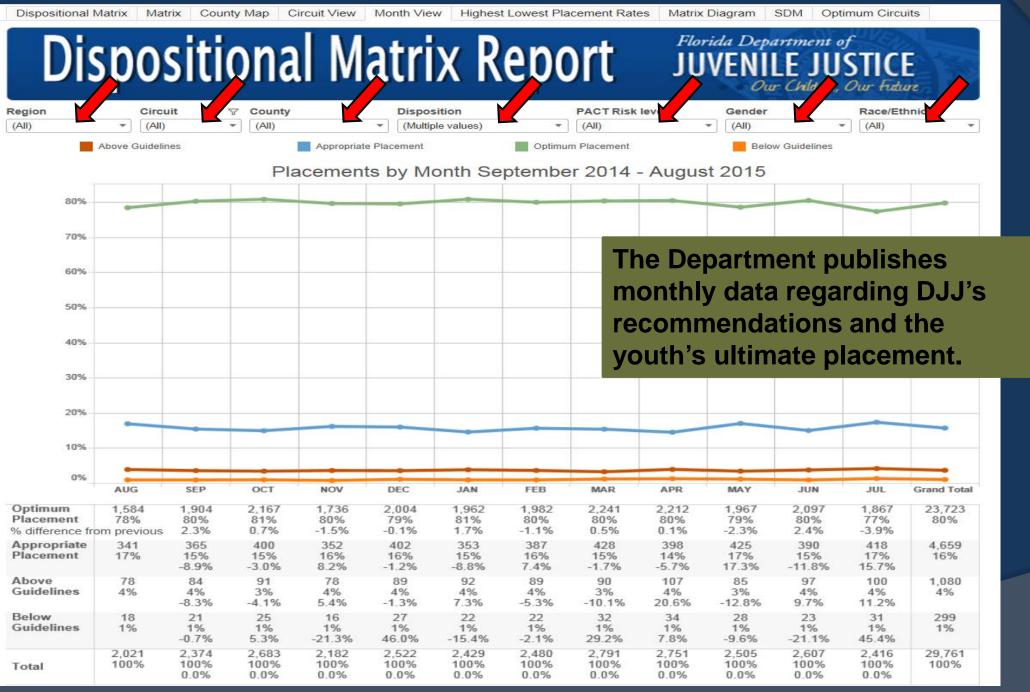
^{4 -} Violent felony offenses (do not include misdemeanor assault and battery which are captured under "Minor").



The Department publishes **Disposition** Recommendation Matrix data on their website.

For more information visit http://www.djj.state.fl.us/

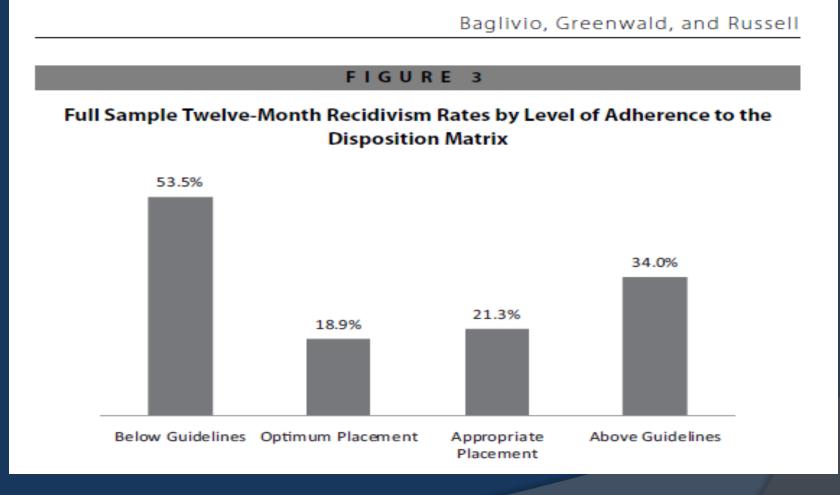




2014 Disposition Matrix Validation Study



- 38,117 youth released in FY10-11.
- Below (*n*=691)
 Optimum (*n*=27,916)
 Appropriate (*n*=7,322)
 Above (*n*=2,188)
- Holds true for males, females, across race/ethnicity, and for all risk levels of youth.





Disposition Matrix Statewide Implementation

Disposition Matrix implementation began in FY2010-2011.

 Circuit-based presentation and education about Disposition Matrix for FDJJ staff and community stakeholders.

Disposition Matrix statewide implementation targeted for completion by the end of FY2015-2016.



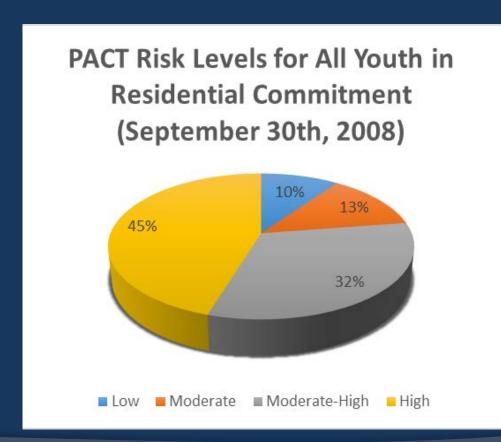
- Part of the Comprehensive Strategy is ensuring that youth in residential commitment programs are higher risk youth, as measured by the C-PACT.
- Youth with higher C-PACT risk to reoffend scores receive interventions with the most potential for recidivism reduction.
- One component of the SPEP measures youths' C-PACT risk levels at admission to a residential program.

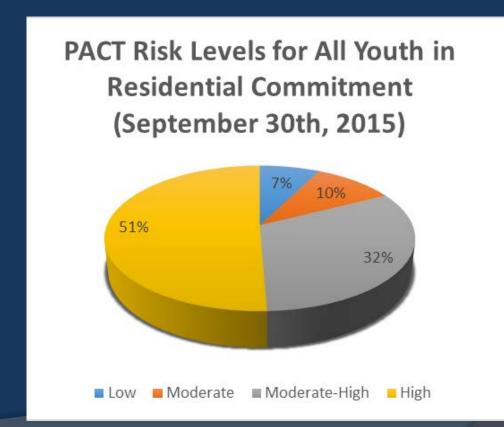


The Disposition Matrix and Comprehensive Strategy have contributed to decreasing the number of youth in residential commitment programs who score low risk to reoffend on the Positive Achievement Change Tool (PACT) assessment.



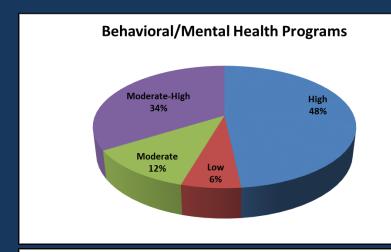
Cross-sectional snapshot of youth's PACT risk levels at time of commitment.

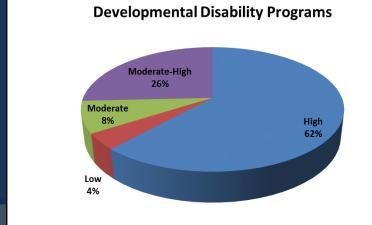


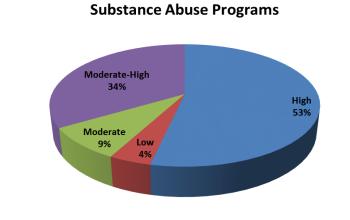


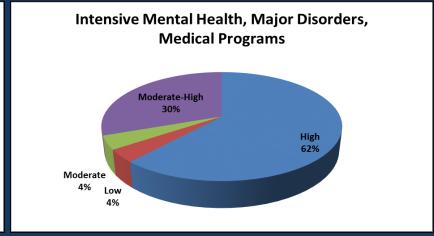


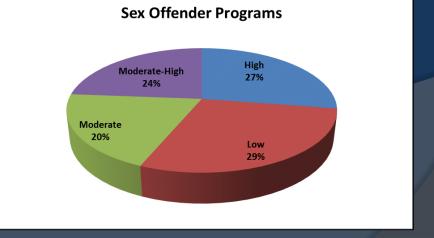
Snapshot of youth in residential program types on November 12, 2015 by PACT risk to re-offend.













27% of youth placed in sexual offense-specific commitment programs score high risk on the PACT.

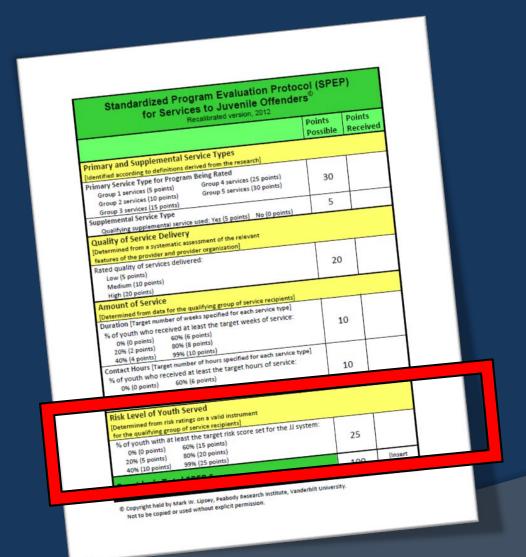
Less than half of other program types and statewide overall.



Comprehensive Strategy: SPEP Risk to Reoffend

Risk Level of Youth Served:

SPEP proxy measure to assess whether residential programs are serving the highest-risk youth.





Florida DJJ's SPEP Implementation Schedule

FY FY FY FY FY FY 2014-2016-2013-2015-2017-2018-2012-13 14 15 16 18 19 17

FY 2012-13: SPEP Capacity/Structure Building

- Disposition Matrix developed for implementation.
- SPEP Quality Guidelines in development.

 Evidence-Based Services Module in development the FDJJ's information database.

Delinquency intervention groups and categories established.



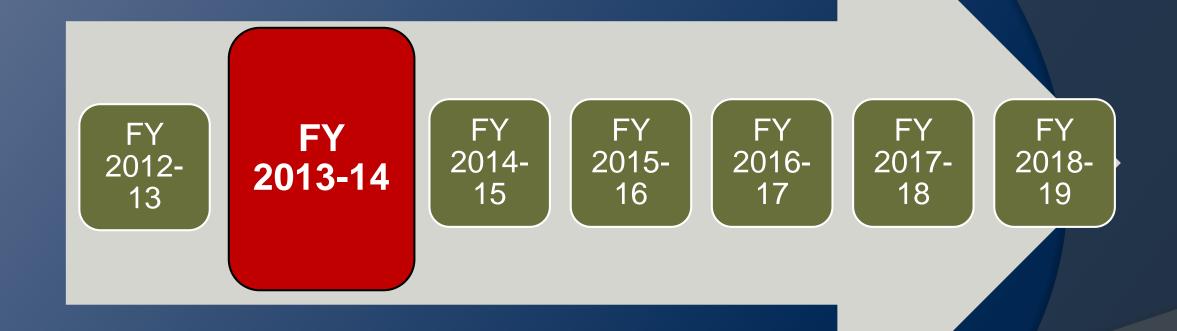
FY 2012-13

- Evidence-Based Services identified for use in residential programs
- Services arranged into groups and categories

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									Monitor Date	Collection									i	Bureau of QI Only	1
						Key Co	omponents 5	Service Doa	umentation						Dem	ographic Pr	ogram Profile			Classification	
Service Name, Curriculum, or Intervention	Exposure - Which youth receive the service/ how is that determined	What typically occurs during the service	Topics or Subjects	How often is service provided	(Which days of the week)	Curriculum, or	Duration (Length) per Face-to- Face Session (minutes)	Total Number of Hours per Week of Face-to- Face Contact	youth per group)	provides the service	Qualifications	Facilitator Trained in the Spe dific practice (yes/no)	Risk to Re-Offend Level	Ages Served	Gender Served	Program Capacity (Beds or Slots)	Geographical Reach (Service Area)	Length of Stay	Service Type P=Primary S=Supplemental	Group Classification Number/SPEP Category	Name
(EXAMPLE): Thinking for a Change (T4C)	All youth who have antisodal attitudes on the aggression domain of the initial RPACT	lessons, delivered 2 times per week; the	Self Change, Social Skills	2 times per week	Tuesdays and Thursdays	25 le ssons, approximatel y 15 weeks	90	3	8-12	Therapists	LMHC	Yes	Only mode rate- high or high risk youth	13-18	Female	30 bed re sidential facility	Statewide	9-12 mas	P	Group 5	Cognitive- behavioral the rapy



Florida DJJ's SPEP Implementation Schedule





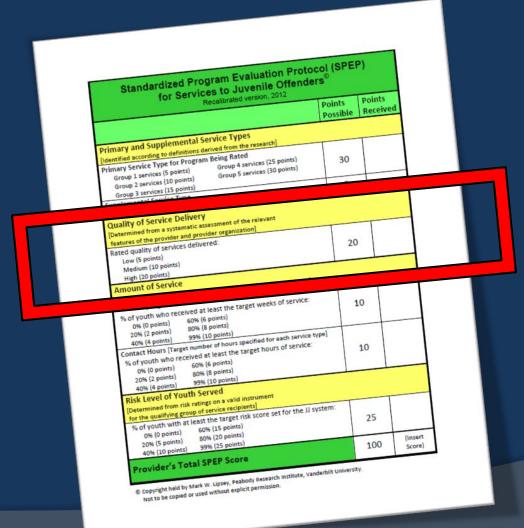
 Disposition Matrix implementation presentation to judicial circuits initiated.

 Evidence-Based Services Module data collection system in development and implementation.

 SPEP Quality of Service Delivery Indicators implemented statewide.



Seven Quality of Service Delivery Indicators Developed



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Standardized Program Evaluation for Services to Juvenile Offend Recalibrated version, 2012	Points Possible	Points Receive	d
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mary and Supplemental Service Types entified according to definitions derived from the research entified according to perfor Program Being Rated			١
entified according for Program Being Rocci (25 points)	30	1	١
Group 1 services (5 points) Group 1 services (5 points) Group 5 services (30 points)			-
Group 1 services (10 points)	5		١
Group 3 services (15 points) Group 3 services (15 points) No (0 points)			_
upplemental Service Type upplemental Service used: Yes (5 points) No (0 points)			
Quality of Service Delivery [Determined from a systematic assessment of the relevant [Determined the provider and provider organization]			_
[Determined from a systematic assessment of the provider and provider organization] features of the provider and provider organization]			
features of the provider and provider organizations	20	1	
Parted quality of services	1 20		
Madium (10 points)			
	1		_
High (20 points) Amount of Service [Determined from data for the qualifying group of service recipients [Determined from data for the qualifying group of service type] [Instrument number of weeks specified for each service type]			
[Determined from data for the queeks specified for each service of service		10	
Amount of Service [Determined from data for the qualifying group of service teep.] Duration [Target number of weeks specified for each service type] Duration [Target number of weeks the target weeks of service:	1 :	10	
% of youth wild some (6 points)	1	1	
20% (2 points)	e type]	1	
40% (4 points) Contact Hours [Target number of hours specified for each 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of service 9% of youth who received at least the target hours of youth who received 10% of youth who youth who received 10% of youth who received 10% of youth who youth who youth who received	2:	10	
Contact Hours to who received at least the target	1		
% of youth who received 60% (6 points) 60% (8 points)			_
40% (4 points)			
Risk Level of Youth Served [Determined from risk ratings on a valid instrument [Determined from risk ratings on a valid instrument] [Determined from risk ratings on a valid instrument [Determined from risk ratings on a valid instrument] [Determined from risk ratings on a valid instrument [Determined from risk ratings on a valid instrument] [Determined from risk ratings on a valid instrument [Determined from risk ratings on a valid instrument] [Determined from risk ratings on a valid instrument [Determined from risk ratings on a valid instrument] [Determined from risk ratings on a valid instrument [Determined from risk ratings on a valid instrument] [Determined from risk ratings on a valid instrument [Determined from risk ratings on a valid instrument] [Determined from risk ratings on a valid instrument [Determined from risk ratings on a			_
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[Determined from risk ratings on a valid for the qualifying group of service recipients]	System	25	
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			0
20% (5 points)		100	1 5
40% (10 points) 99% (25 points)		-	1 "

Quality Indicators	
Facilitator Training	0,1
Primary Service Manual/Protocol	0,1,2
Observed Adherence to Manual/Protocol	0,1
Facilitator Turnover	0,1,2
Internal Fidelity Monitoring	0,1,2
Corrective Action Based on Fidelity Monitoring	0,1
Evaluation of Facilitator Skill Delivering the Primary Service	0,1
TOTAL POSSIBLE RATING	10

DJJ's Quality of Service Delivery Rating Guide is publicly available on the Florida DJJ website

Standardized Program Evaluation Protocol [SPEP] Treatment Quality Rating Guide



Quality data gathered, but not publicly reported.

 Quality data utilized as a baseline measure to assess future performance changes.

No dosage data collected.



Florida DJJ's SPEP Implementation Schedule

FY 2012-13 FY 2013-14 FY 2014-15 FY 2015-16 FY 2016-17 FY 2017-18 FY 2018-19

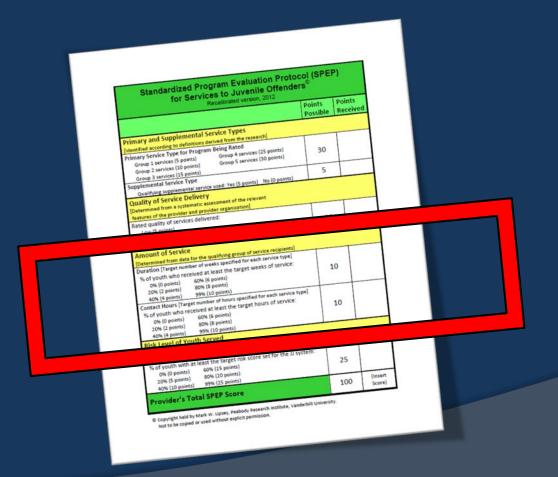


FY 2014-15: Dosage of Service

 Evidence-Based Services Module development completed.

Users were trained to enter data.

 Residential programs began data collection.



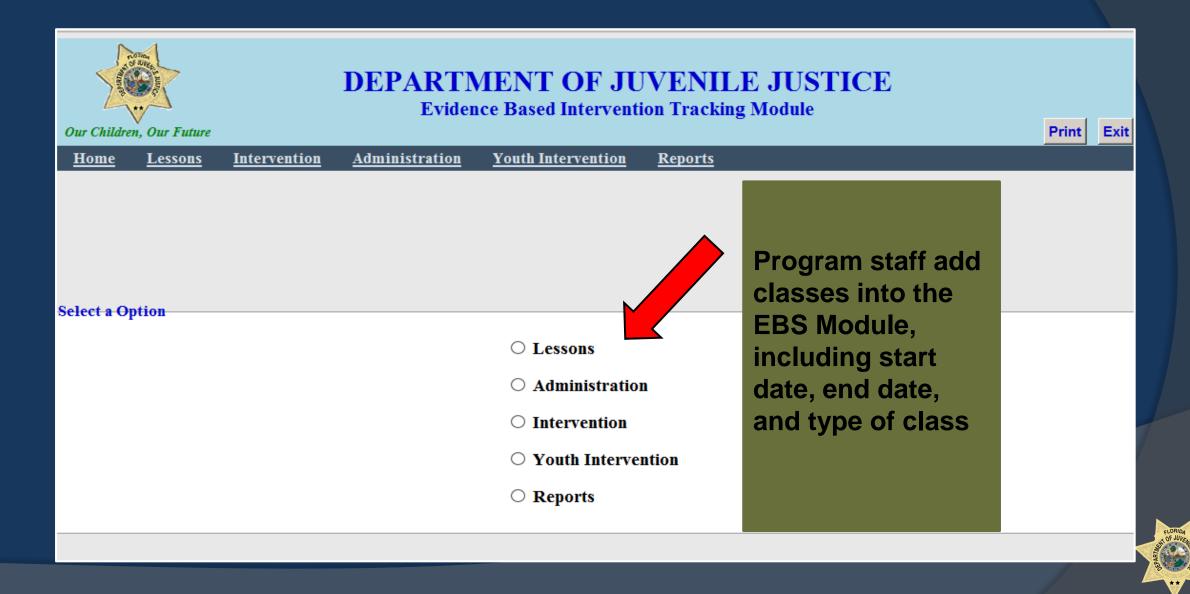


FY 2014-15: Dosage of Service Targets

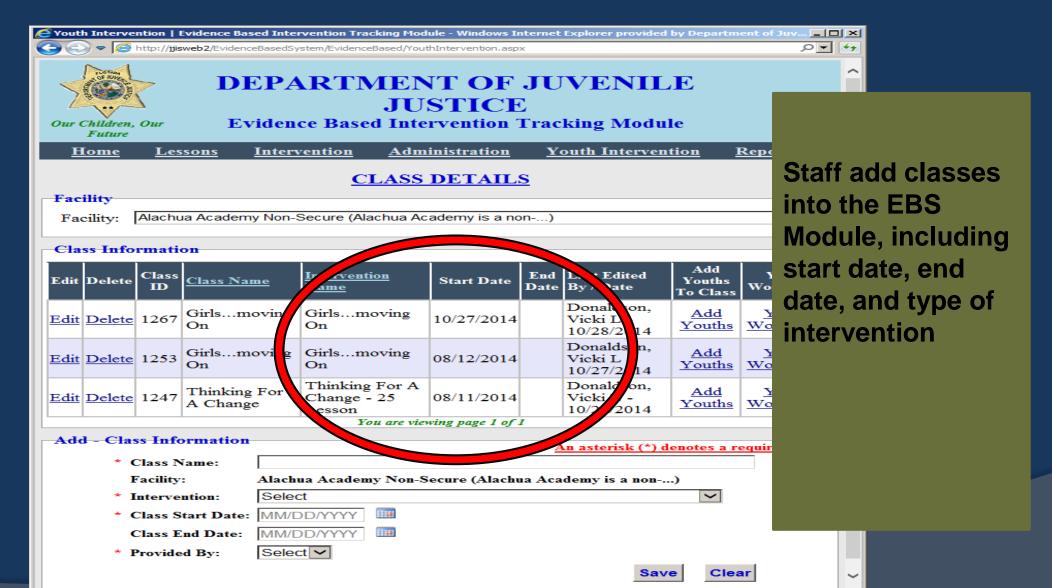
Intervention Group	Service Categories*	Target Weeks	Target Hours
Group 5	Cognitive-Behavioral Therapy	15 weeks	45 hours
Group 4	Group Counseling	24 weeks	40 hours
Group 3	Social Skills Training	16 weeks	24 hours
Group 2	Remedial Academic Program	26 weeks	100 hours
Group 1	Individual Counseling	25 weeks	30 hours
Group 1	Job Training	25 weeks	400 hours

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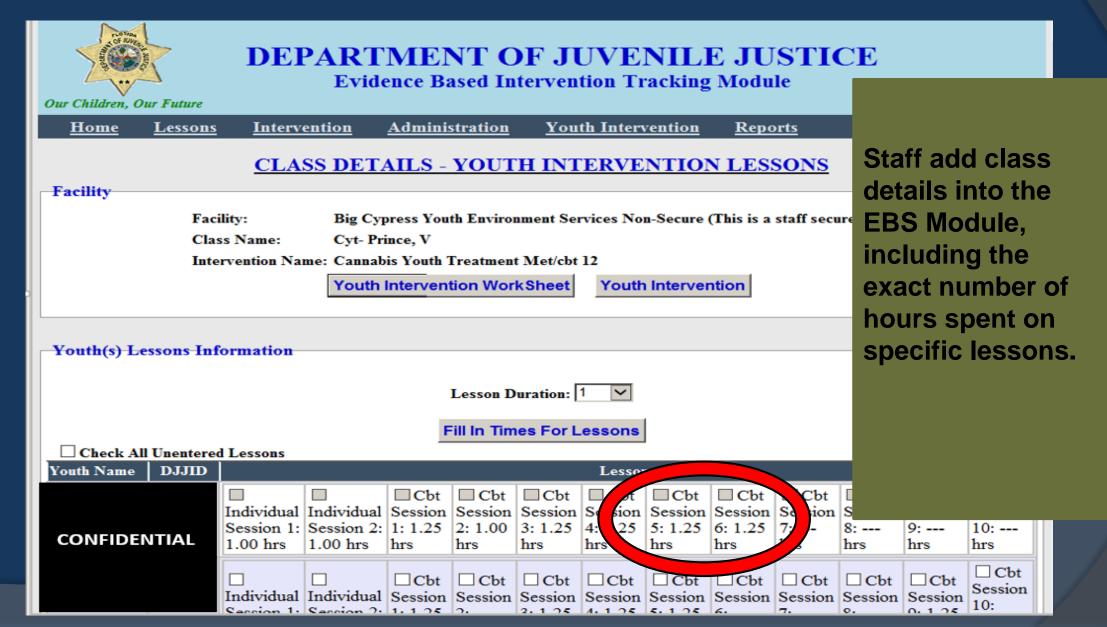
FY 2014-15: Data Collection in the EBS Module



FY 2014-15: Data Collection in the EBS Module



FY 2014-15: Data Collection in the EBS Module





FY 2014-15: Dosage of Service

 Quality data gathered is reported on FDJJ's website and quarterly residential program data sheets.

 Dosage data utilized as a baseline measure to assess future performance changes.

Program youth dosage data not publicly reported.



Florida DJJ's SPEP Implementation Schedule

FY 2012-13 FY 2014-15 FY 2014-15 FY 2016-17 FY 2017-18 FY 2018-19

FY 2015-16: Full Report

Standardized Program Evaluation From For Services to Juvenile Offender Recalibrated version, 2012	Points Possible	Points Receive	d
to Types			
imary and Supplemental Service Types entified according to definitions derived from the research] entified according to Program Being Rated	T	1	1
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Group 1 ser (10 points)	5		- 1
Group 3 services (15 points) Group 3 services (15 points) No (0 points)	1 3		
Group 3 services (15 points) supplemental Service Type Qualifying supplemental service used: Yes (5 points) No (0 points) Qualifying supplemental service used: Yes (5 points) No (0 points)			
Qualifying supplements			
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[Determined from a systematic assessment [Determined from a systematic assessm	20		١
noted quality of sc.	1		
Low (5 points) Medium (10 points)	_		
High (20 points) Amount of Service [Determined from data for the qualifying group of service recipients] Duration [Target number of weeks specified for each service type] Duration [Target number of weeks specified for each service type]	١.	0	
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% of youth wild cost (6 points)			_
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40% (4 points) Contact Hours (Target number of hours specified for each service: % of youth who received at least the target hours of service: 60% (6 points)	1	-	
ON ID DOBIG!			_
now (2 points)			
40% (4 points)			
Risk Level of Youth Served [Determined from risk ratings on a valid instrument [Determined from risk ratings on a valid instrument [Self of the II sylvanian recognized to the II sylvani			
[Determined from risk ratings on a valid for the qualifying group of service recipients] for the qualifying group of service recipients]	stein	25	
% of youth with the cost (15 points)	1		
Om (U points)		.00	(Inse
		100	Scor
20% (5 points) 40% (20 points) Provider's Total SPEP Score			

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FY 2015-16: Full Report

- Service Type: Type of Intervention.
- Service Quality: Seven identified quality indicators.
- Amount of Service: Number of weeks and number of hours of service.

• Juvenile Characteristics: C-PACT Risk level of youth served.



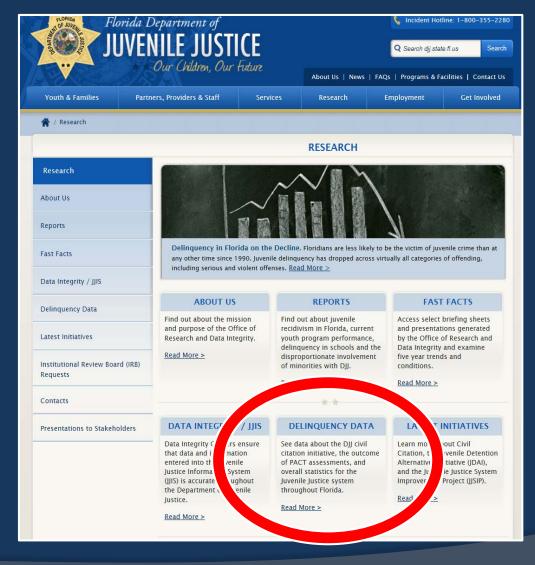
FY 2015-16: Full Report

- Narrative sections throughout explain scoring categories and scores earned.
- Final summary table gives a snapshot of scores.
- Final narrative includes specific recommendations for improvement

Basic Score	Program Optimization Score	Program Optimization Percentage
		%
	20	%
	10	%
	10	%
	25	%
	Basic Score	Basic Score Optimization Score

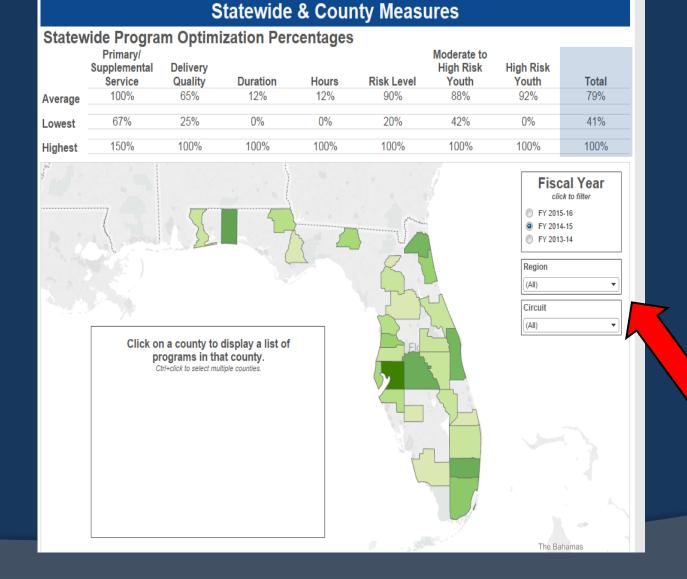


FY 2015-16: Results Dissemination



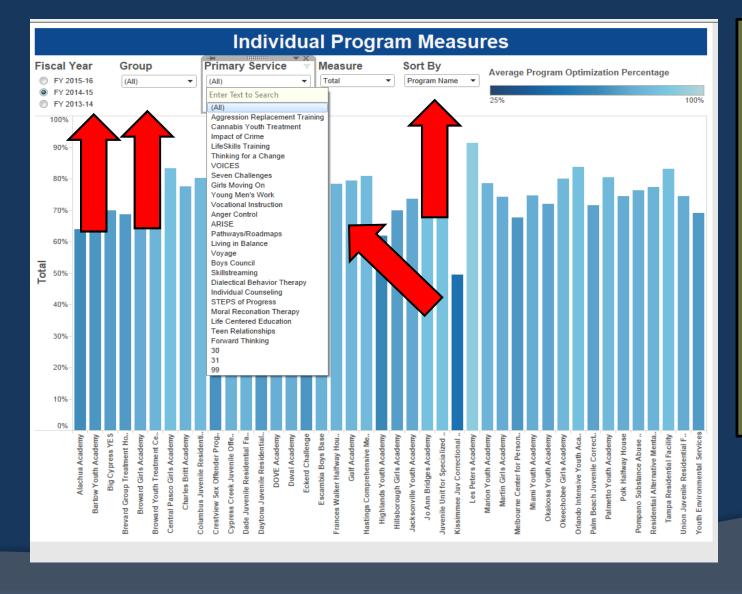
The FDJJ's Office of Research and Data Integrity built an interactive SPEP dashboard that visually represents the SPEP results.

FY 2015-16: Dashboard Data Visualizations



The dashboard allows a user to filter by fiscal year and geographic options to review residential program performance.

FY 2015-16: Dashboard Data Visualizations



The dashboard allows a user to filter by multiple variables, including: fiscal year, service group, service name, individual measure, and measure.

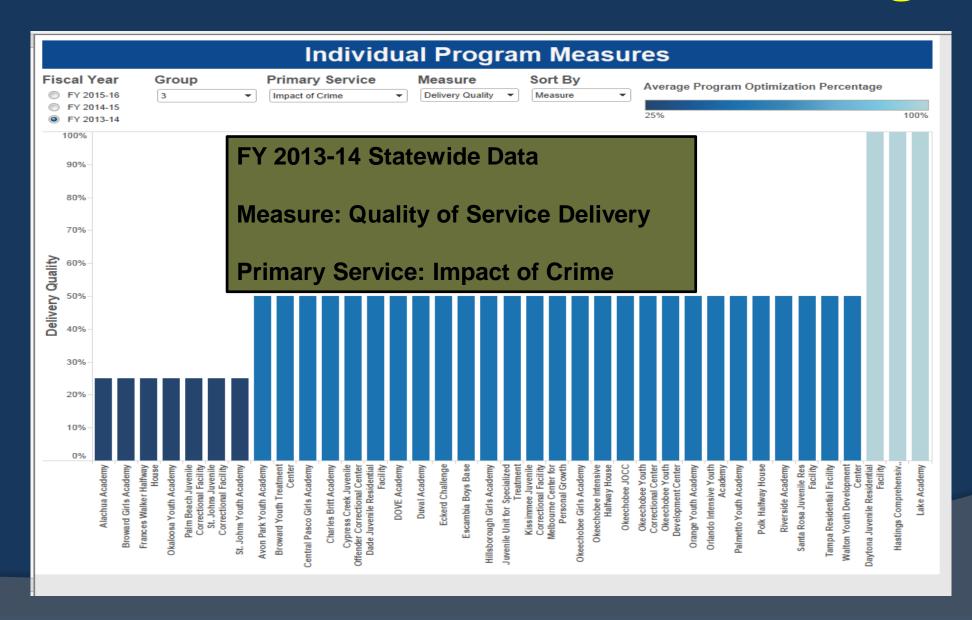
FY 2015-16: Dashboard Data Visualizations

 Data visualizations allow us to observe statewide trends.

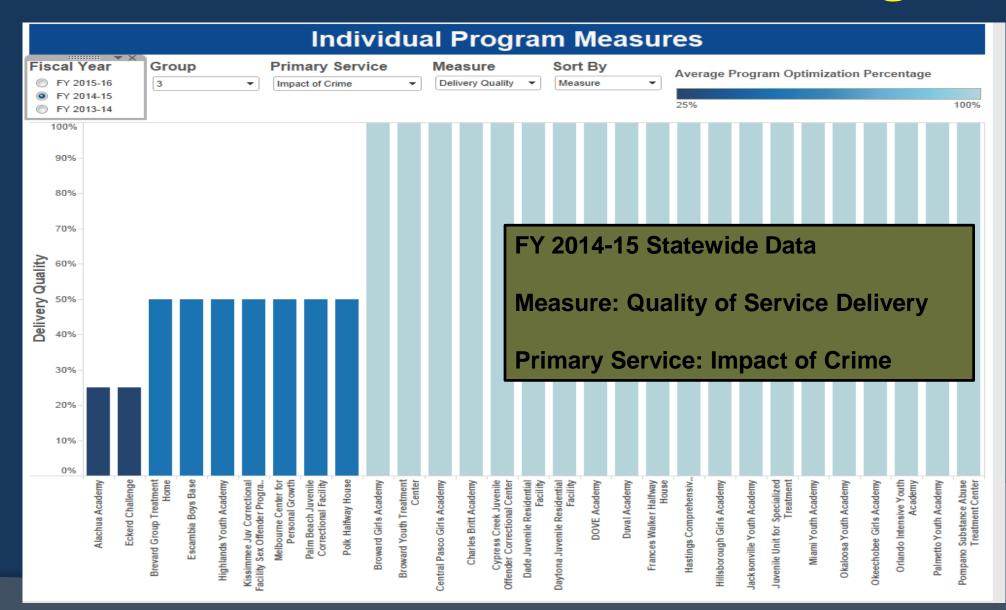
 Quality of Service Delivery scores have improved demonstrably from year to year.



FY 2015-16: Dashboard Data Tracking Changes

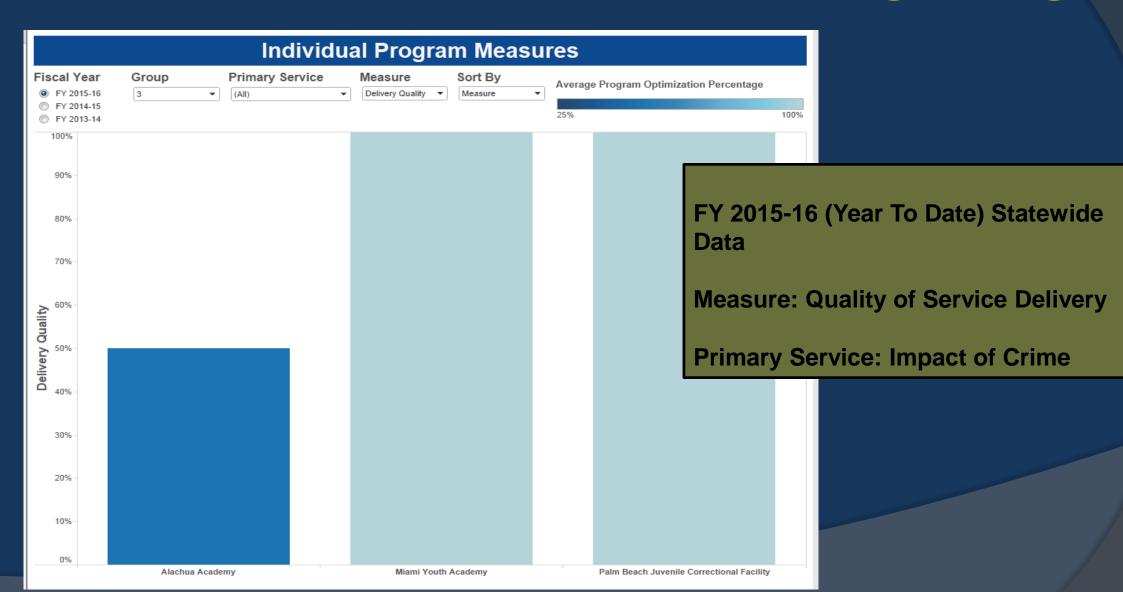


FY 2015-16: Dashboard Data Tracking Changes

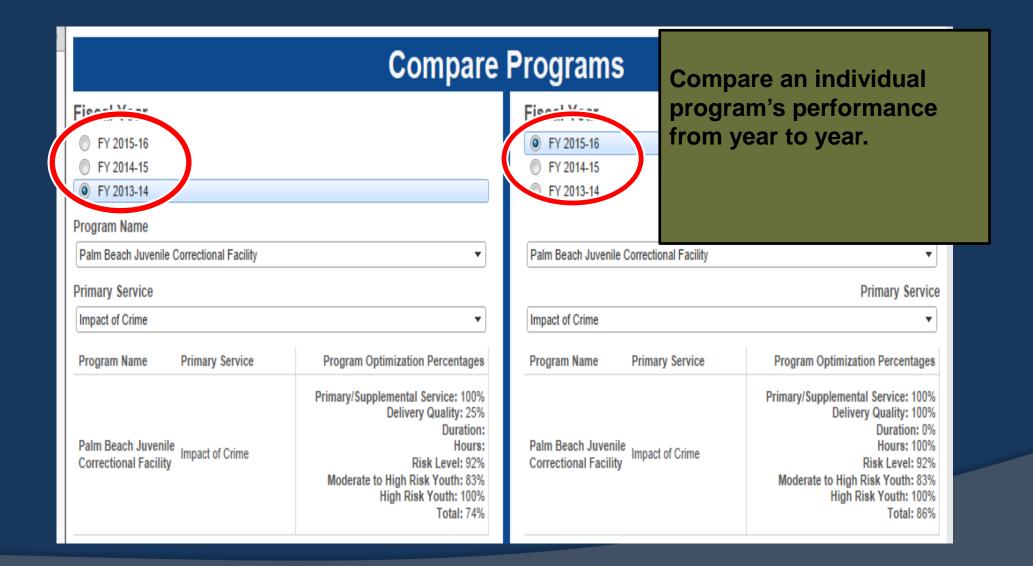




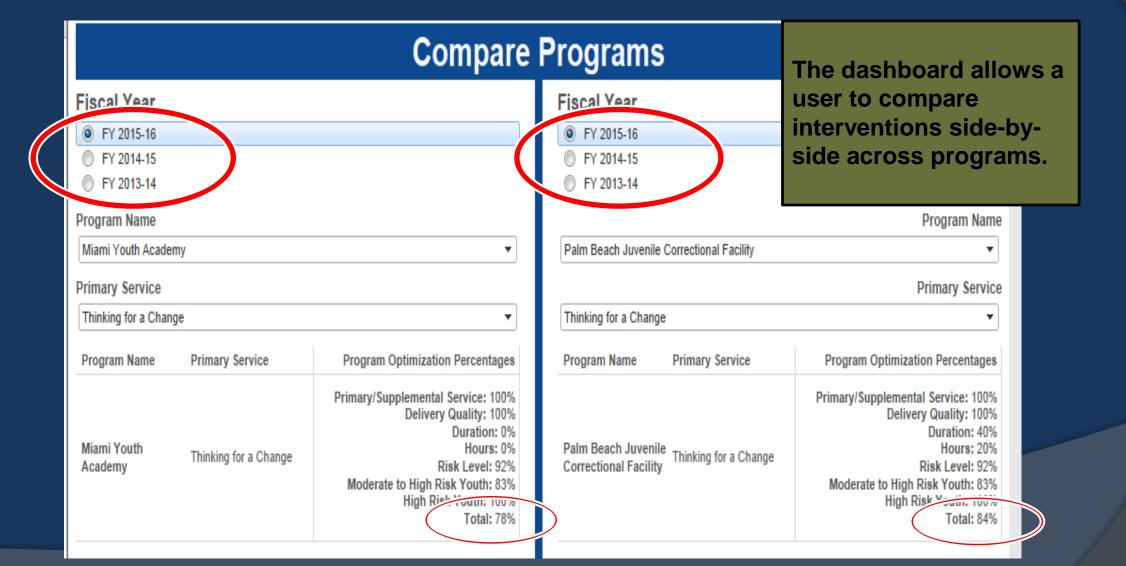
FY 2015-16: Dashboard Data Tracking Changes



FY 2015-16: Dashboard Data Comparisons



FY 2015-16: Dashboard Data Comparisons



Florida DJJ's SPEP Implementation Schedule

FY 2012-13 FY 2014- 15 FY 2015- 16 FY 2016- 17 FY 2017-18 FY 2018-19



FY 2016-17: Building the Dataset

- Data will be collected for an additional full year of service.
- Youth who completed services during FY2015-2016 will be tracked to assess for any new law offenses.
- FDJJ's Office of Research and Data Integrity will continue to add data to the SPEP dataset.
- The SPEP dataset will continue to populate the Dashboard.



Florida DJJ's SPEP Implementation Schedule

FY 2012-13 FY 2013-14 FY 2014-15

FY 2015-16 FY 2016-17 FY 2017-18

FY 2018-19



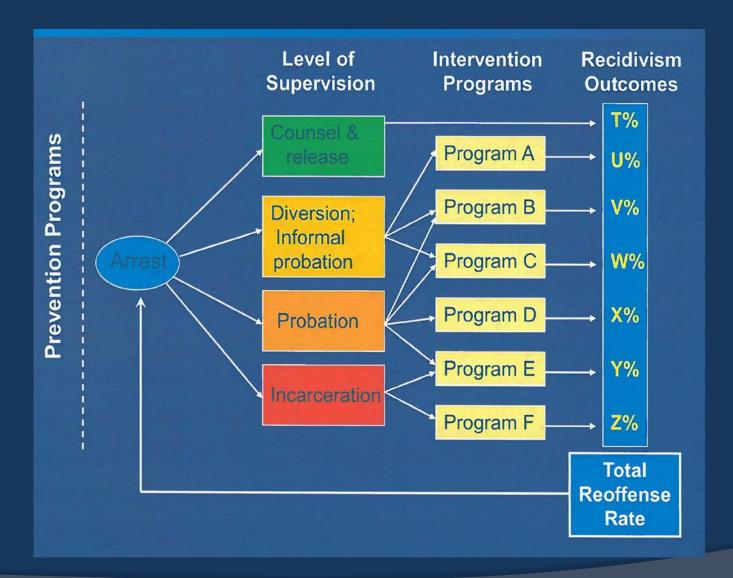
FY 2016-17: Recidivism Data Analysis

 The FDJJ's Office of Research and Data Integrity will analyze the FY2015-2016 data.

 The SPEP will be implemented in community settings for non-residential community providers.



FY 2017-18: Recidivism Data Analysis



FY 2017-18 may yield enough data that the Florida DJJ will analyze preliminary recidivism outcomes for youth who received services.

Florida DJJ's SPEP Implementation Schedule

FY 2012-13 FY 2013-14 FY 2014-15

FY 2015-16 FY 2016-17 FY 2017-18 FY 2018-19



FY 2016-17: Recidivism Data Analysis

 The FDJJ will continue to analyze the data and provide technical assistance to providers.

 The SPEP will be a fully-integrated component of FDJJ's evaluation of evidence-based service delivery.



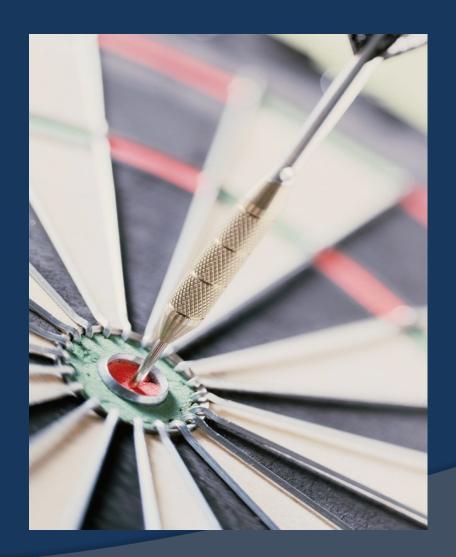
DJJ's Evidence-Based Services Mantra

• The right service

For the right kid

At the right time

In the right dosage





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Relevant Links

Please visit the Department's website for additional information:

- www.djj.state.fl.us
- http://www.djj.state.fl.us/research/latest-initiatives/juvenilejustice-system-improvement-project-(jjsip)/standardizedprogram-evaluation-protocol-(spep)
- http://www.djj.state.fl.us/docs/research2/spep-treatment-qualityrating-guide-(revised-05-23-2014).pdf?sfvrsn=0
- http://www.djj.state.fl.us/partners/our-approach/PACT/CPACT



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- Luong, D., & Wormith, J.S. (2011). Applying risk/need assessment to probation practice and its impact on the recidivism of young offenders. Criminal Justice and Behavior, 38, 1177-1199.

